Commission on
Judicial Performance

The Honorable Byron L. Howell

2010 Judicial Performance Survey Report

17th Judicial District

Talmey-Drake
research & strategy, inc.

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March 30, 2010

The Honorable Byron L. Howell
Adams County Justice Center
1100 Judicial Center Dr.
Brighton, CO 80601

Dear Judge Howell:

I am pleased to make available to you the attached copy of your 2010 Judicial Performance Survey Report. The report is based on two surveys relating to how you are seen carrying out the performance of your office: One of attorneys who have had cases in your court or who are knowledgeable about your judicial performance, and second a survey of non-attorneys who have observed your performance in court or who have otherwise been affected by your performance of a judge.

The methodology underlying these surveys has changed somewhat since the last reports were issued in 2009. A few minutes perusing the methodology section toward the end of this report should inform you of the relevant changes, and provide you with a methodological context to better interpret your survey results.

In addition to this introduction, the report is divided into five main sections:

- A brief summary of the results of the two surveys.
- The numerical results of the survey of attorneys in both tabular and graphical form. In addition to the numerical results, this section also contains comments attorneys made about your judicial performance. In some instances the comments have been redacted to eliminate respondent identifying information. A copy of the attorney questionnaire is at the back of this report.
- The numerical results of the survey of non-attorneys in both tabular and graphical form. In addition to the numerical results, this section also contains comments these respondent made on the subject of your judicial performance. In few instances the comments have been redacted to eliminate respondent identifying information. A copy of the non-attorney questionnaire is at the back of this report.
- The fourth section of the Report discusses the methodology of the surveys.
- The final section provides copies of the questions or questionnaires that were used for each survey.

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If you have any questions about the methodology and how the survey was conducted, please feel free to contact me at 303-443-5300 ext 1 or by email at *talmey@talmeyresearch.com* (please put the words "Judicial Performance" in the subject line), and for any other questions you might have about the survey please call the Executive Director of the Office of Judicial Performance Evaluation, Jane Howell, at 303-866-6465.

Best regards,

Paul A. Talmey
President

enc:

Summary of Results

Attorneys assigned Judge Byron L. Howell an overall average grade[1] of 2.71, and non-attorneys assigned Judge Howell an overall average grade of 3.43 resulting in a combined grade of 3.07. The average combined grade for all county judges, including those not eligible to stand for retention in 2010, was 3.41. The combined average grade is computed as the total of the overall average from the attorney survey plus the overall average from the non-attorney survey, divided by two.

Judge Howell Average Grade			
	Combined	**Attorney**	**Non-attorney**
Overall Grade	3.07	2.71	3.43
Sample Size	-	24	93

Table 1

The results presented in this report are based on data collected in 2007, 2008 and 2009. (See Methodology section for description of sampling process.) Table 2 shows Judge Howell's overall average grades for each of these years.

Judge Howell Average Grades by Year									
	Combined Overall Average Score[2]			**Attorney Overall Average Score**			**Non-Attny Overall Average Score**		
	2007	**2008**	**2009**	**2007**	**2008**	**2009**	**2007**	**2008**	**2009**
Overall Grade		3.43	2.97		3.25	2.63		3.60	3.30
Sample Size	-	-	-	0	3	21	0	17	76

Table 2

[1] The overall average grade for the attorney and non-attorney surveys are computed by summing the average grade for each A through F question and dividing by the number of questions. See the tables in each of the survey sections.

[2] County judges who were appointed between 2007 and 2009 will not have sample for the years prior to their appointment. In the tables for those years with no sample, the sample size will be shown as 0, and the overall average cells will be blank. This will also be true for a few judges who had no attorney sample even though they were on the bench that year.

Due to sending questionnaires to all jurors—not just a sample—and their much higher response rate than other non-attorneys surveyed, the percentage of jurors in the county judge sample of the non-attorney survey is 47%. Moreover, jurors tend to grade judges much higher than non-jurors. The average juror overall average grade for county judges was 3.82, while the overall average grade awarded by non-jurors was 3.26. The effect of this is that judges with a higher percentage of jurors in their sample tend to have higher average grades in the non-attorney survey than those judges with a small percentage of jurors. The number of jurors in a judge's sample is, of course, closely related to the number of jury trials the judge presides over.

The table below shows Judge Howell's non-attorney results broken out by jurors and non-jurors. It also shows the overall average juror and non-juror grades for all county

Judge Howell Average Grade by Juror/Non-juror		
	Jurors	**Non-Jurors**
Overall Grade	3.58	2.95
Percent of Sample	74%	26%
Sample Size	69	24
County Judge Average	3.82	3.26

Table 3

judges. Table 3 allows one to compare Judge Howell's juror and non-juror grades with the all county judge averages to better ascertain if the judge is seen as performing relatively well or relatively poorly among these two subgroups.

Survey of Attorneys Regarding Judge Byron L. Howell

(Sample Size 24)

Survey of Attorneys Regarding Trial Judges

Judge Byron L. Howell Sample Size = 24	A	B	C	D	Fail	DK/NA	Average: Byron L. Howell	Average: All County Judges
1. Case Management:								
1a. Promptly issuing a decision on the case after trial.	25%	21%	21%	4%	13%	17%	2.50	3.49
1b. Maintaining appropriate control over proceedings.	17%	38%	25%	8%	13%	0%	2.38	3.43
1c. Promptly ruling on pre-trial motions.	17%	21%	17%	13%	4%	29%	2.47	3.37
1d. Setting reasonable schedules for cases.	25%	25%	13%	13%	8%	17%	2.55	3.37
Overall Case Management							2.48	3.42
2. Application and Knowledge of Law:								
2a. Being able to identify and analyze relevant facts.	33%	33%	13%	13%	8%	0%	2.71	3.26
2b. Basing decisions on evidence and arguments.	46%	17%	4%	17%	17%	0%	2.58	3.13
2c. Willing to reconsider error in fact or law.	46%	8%	8%	13%	13%	13%	2.71	3.04
2d. Issuing consistent sentences when the circumstances are similar.	41%	23%	9%	9%	5%	14%	3.00	3.24
Overall Application and Knowledge of Law							2.75	3.17
3. Communications:								
3a. Making sure all participants understand the proceedings.	33%	42%	13%	0%	8%	4%	2.96	3.52
3b. Providing written communications that are clear, thorough and well reasoned.	13%	8%	13%	8%	4%	54%	2.36	3.24
Overall Communications							2.66	3.38
4. Demeanor:								
4a. Giving proceedings a sense of dignity.	42%	38%	8%	0%	13%	0%	2.96	3.42
4b. Treating parties with respect.	54%	17%	13%	4%	8%	4%	3.09	3.38
4c. Conducting his/her courtroom in a neutral manner.	38%	29%	21%	0%	13%	0%	2.79	3.23
4d. Consistently applying laws and rules.	46%	13%	4%	17%	8%	13%	2.81	3.24
Overall Demeanor							2.91	3.32
5. Diligence:								
5a. Using good judgment in application of relevant law and rules.	42%	21%	13%	13%	13%	0%	2.67	3.18
5b. Doing the necessary homework and being prepared for his/her cases.	46%	13%	4%	13%	17%	8%	2.64	3.26
5c. Being willing to handle cases on the docket even when they are complicated and time consuming.	38%	21%	8%	8%	8%	17%	2.85	3.37
Overall Diligence							2.72	3.27
Overall Average Grade:							**2.71**	**3.31**

Survey of Attorneys Regarding Trial Judges

Judge Byron L. Howell

Sample Size = 24

	Percentage	
	Byron L. Howell	All County Judges

Would you say the judge is:

Very biased in favor of the prosecution	18%	10%
Somewhat biased in favor of the prosecution	23%	29%
Completely neutral	50%	48%
Somewhat biased in favor of the defense	0%	6%
Very biased in favor of the defense	0%	2%
Don't know or not sure	9%	5%

8. How strongly do you recommend that the Judge be retained in office, or not be retained in office?

[Percentages excluding undecided responses.]

Strongly recommend retain	52%	71%
Somewhat recommend retain	19%	16%
Somewhat recommend not retain	0%	6%
Strongly recommend not retain	29%	7%
Total Retain	71%	87%
Total Not Retain	29%	13%

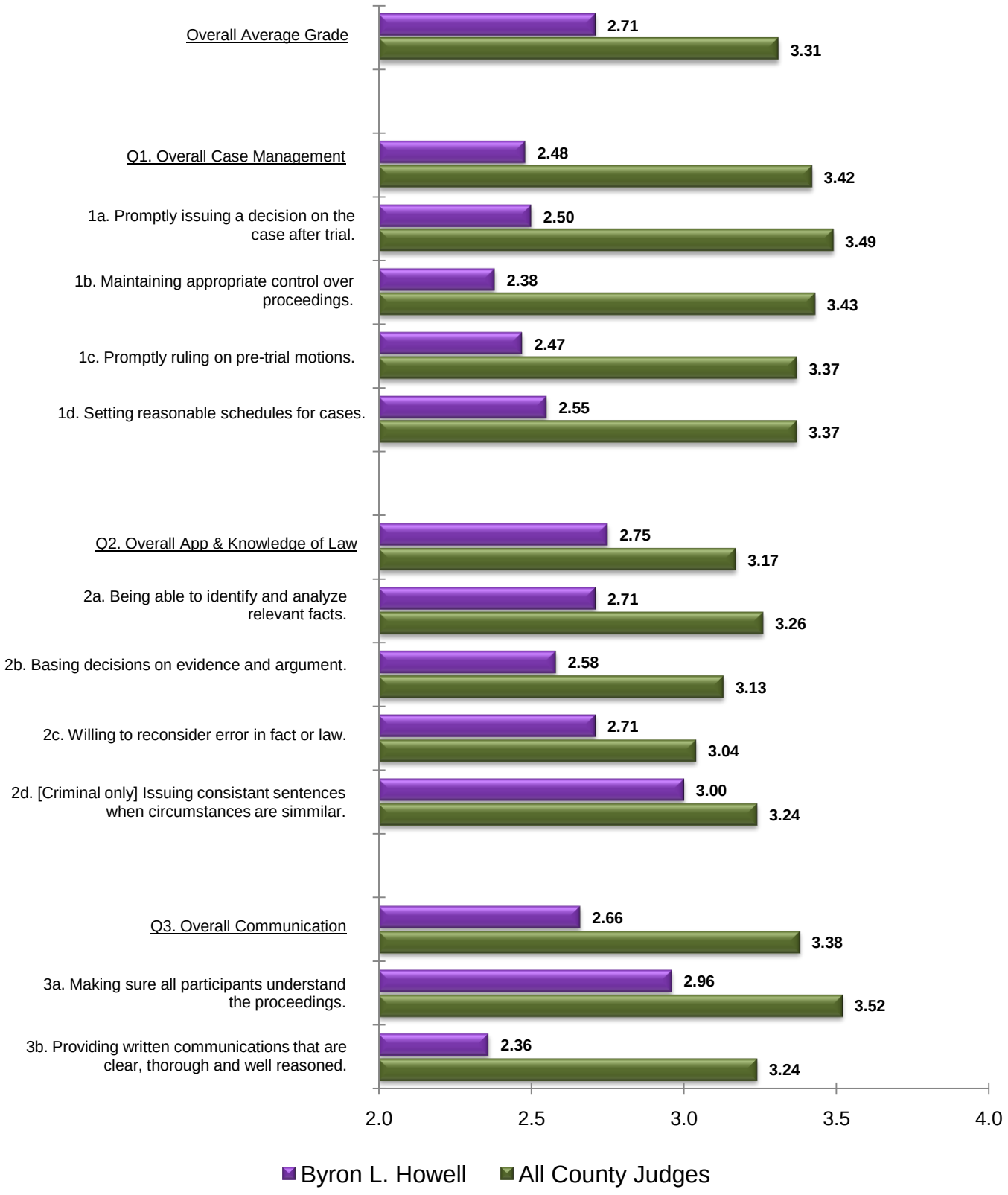
[Percentages including undecided responses.]

Strongly recommend retain	48%	67%
Somewhat recommend retain	17%	15%
Undecided or Don't Know	9%	5%
Somewhat recommend not retain	0%	6%
Strongly recommend not retain	26%	7%
Total Retain	65%	82%
Undecided/Don't Know	9%	5%
Total Not Retain	26%	13%

Judge Byron L. Howell

Survey of Attorneys Regarding Trial Judges

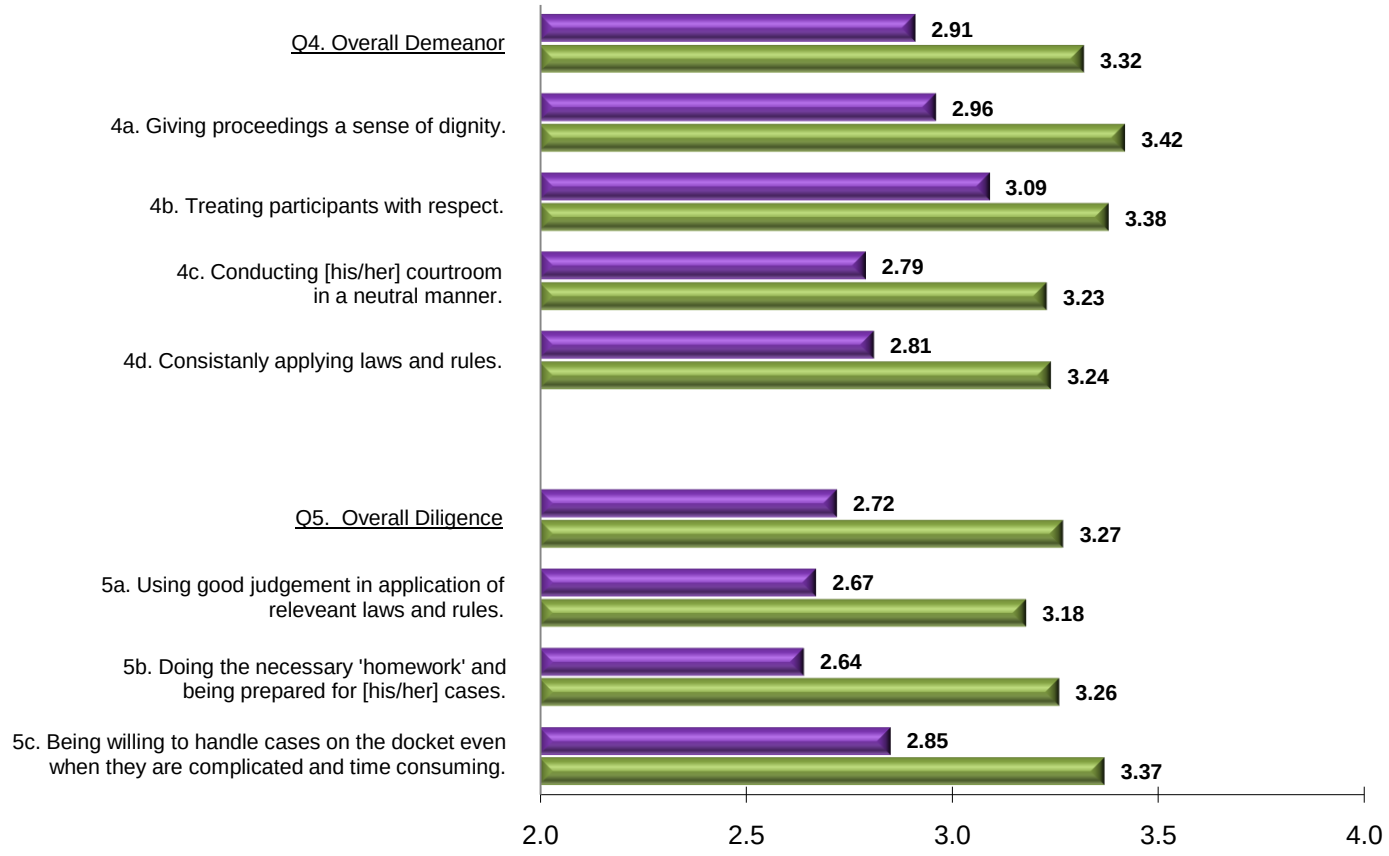
Average Grades



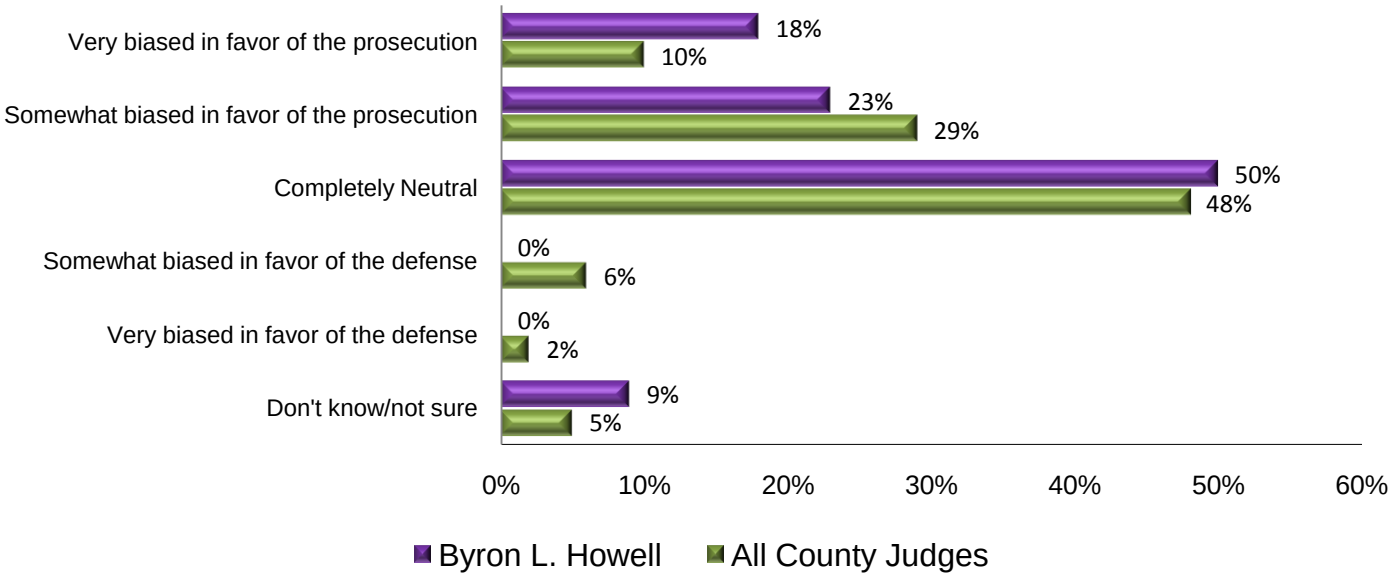
Judge Byron L. Howell

Survey of Attorneys Regarding Trial Judges

Average Grades



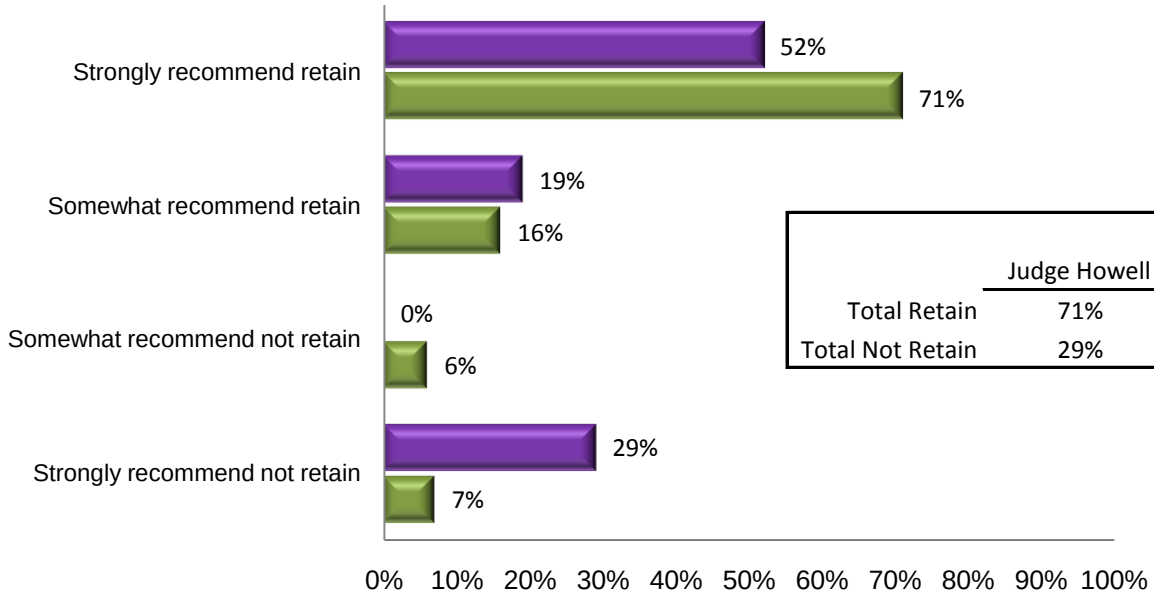
Biased in favor of prosecution/defense.



Judge Byron L. Howell
Survey of Attorneys Regarding Trial Judges

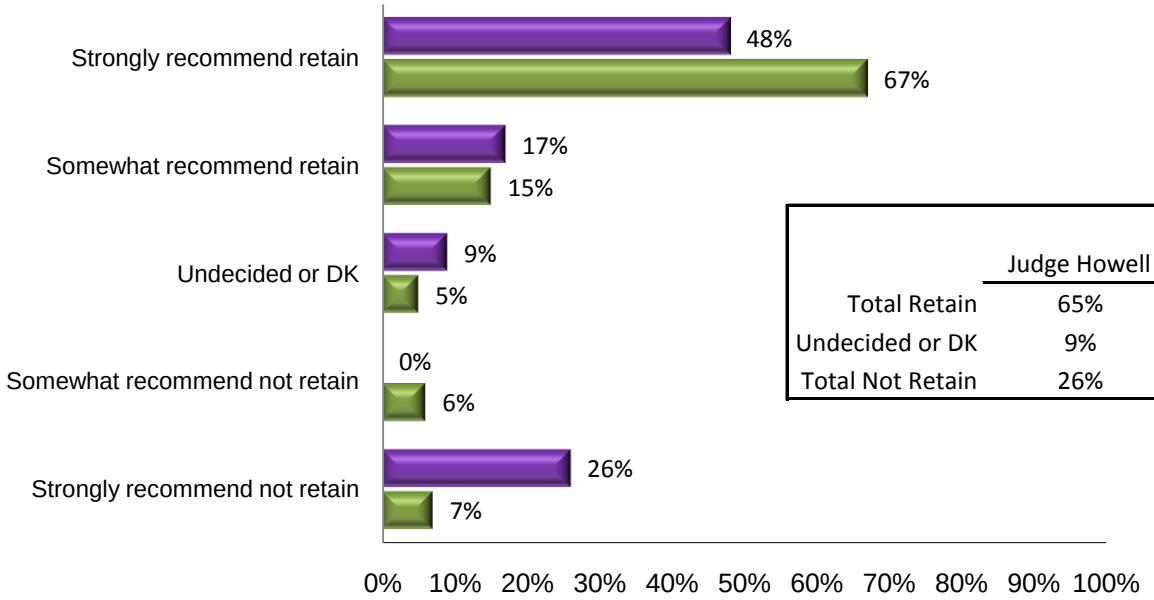
Q8. How strongly do you recommend that Judge Howell be retained or not retained in office?

Excluding Undecided Respondents



	Judge Howell	All Cnty Judges
Total Retain	71%	87%
Total Not Retain	29%	13%

Including Undecided Respondents



	Judge Howell	All Cnty Judges
Total Retain	65%	82%
Undecided or DK	9%	5%
Total Not Retain	26%	13%

Byron L. Howell All County Judges

Survey of Non-Attorneys Regarding Judge Byron L. Howell

(Sample Size 93)

Survey of Non-Attorneys Regarding Trial Judges

Judge Byron L. Howell Sample Size = 93	A	B	C	D	Fail	DK/NA	Average: Byron L. Howell	Average: All County Judges
1. Demeanor:								
1a. Giving court proceedings a sense of dignity.	59%	35%	3%	1%	2%	0%	3.47	3.54
1b. Treating participants in the case politely and with respect.	67%	25%	4%	2%	1%	0%	3.55	3.55
1c. Conducting court in a neutral manner.	66%	25%	3%	3%	2%	0%	3.50	3.50
1d. Having a sense of compassion and human understanding for those who appear before the court.	58%	33%	3%	3%	2%	0%	3.42	3.42
						Overall Demeanor	3.49	3.50
2. Fairness:								
2a. Giving participants an opportunity to be heard.	73%	19%	4%	1%	2%	0%	3.60	3.55
2b. Treating those involved in the case without bias.	64%	28%	1%	0%	4%	2%	3.51	3.46
2c. Treating fairly people who represent themselves.	39%	17%	2%	0%	3%	38%	3.44	3.46
2d. Giving each side enough time to present his or her case.	67%	25%	4%	2%	2%	0%	3.52	3.55
						Overall Fairness	3.52	3.51
3. Communications:								
3a. Making sure participants understand the proceedings, and what is going on in the courtroom.	73%	18%	3%	2%	3%	0%	3.56	3.60
3b. Using language that everyone can understand.	67%	26%	2%	3%	2%	0%	3.52	3.63
3c. Speaking clearly so everyone in the courtroom can hear what is being said.	61%	26%	5%	4%	2%	1%	3.41	3.66
						Overall Communications	3.50	3.63
4. Diligence:								
4a. Beginning court on time	53%	26%	13%	5%	3%	0%	3.19	3.39
4b. Maintaining appropriate control over proceedings.	65%	25%	5%	3%	2%	0%	3.46	3.64
4c. Setting reasonable schedules for cases.	52%	22%	8%	2%	3%	14%	3.35	3.52
4d. Being prepared for cases.	62%	24%	2%	0%	4%	8%	3.51	3.56
4e. Managing court proceedings so that there is little wasted time.	52%	25%	13%	5%	5%	0%	3.12	3.45
						Overall Diligence	3.33	3.51
5. Application of Law:								
5a. Giving reasons for rulings.	56%	20%	7%	2%	5%	10%	3.32	3.44
5b. Willing to make decisions without regard to possible outside pressure.	47%	20%	5%	1%	3%	23%	3.39	3.47
5c. Being able to identify and analyze relevant facts.	52%	22%	8%	2%	5%	11%	3.26	3.45
						Overall Application of Law	3.32	3.45
						Overall Average Grade:	**3.43**	**3.52**

Survey of Non-Attorneys Regarding Trial Judges

Judge Byron L. Howell

Sample Size = 93

	Percentage	
	Byron L. Howell	All County Judges

6. How biased do you think the Judge is toward the defense or prosecution?

[Please see the questionnaire at the end of report for question wording.]

Biased in favor of the prosecution total	11%	14%
Competely neutral	83%	78%
Biased in favor of the defense total	5%	8%
Average	0.13	0.14

[A positive average indicates bias toward prosecution, and a negative average indicates a bias toward the defense.]

7. How lenient or harsh do you think the sentences generally handed down by Judge are?

[Please see the questionnaire at the end of report for question wording.]

Harsh sentencing total	14%	13%
Competely neutral	84%	74%
Lenient sentencing total	2%	12%
Average	0.38	0.11

[A positive average indicates sentences are harsh, and a negative average indicates sentences are lenient.]

10. How strongly do you recommend that the Judge be retained or not retained in office?

[Percentages excluding undecided responses.]

Strongly recommend retain	76%	82%
Somewhat recommend retain	19%	9%
Somewhat recommend not retain	3%	3%
Strongly recommend not retain	3%	6%
Total Retain	95%	91%
Total Not Retain	6%	9%

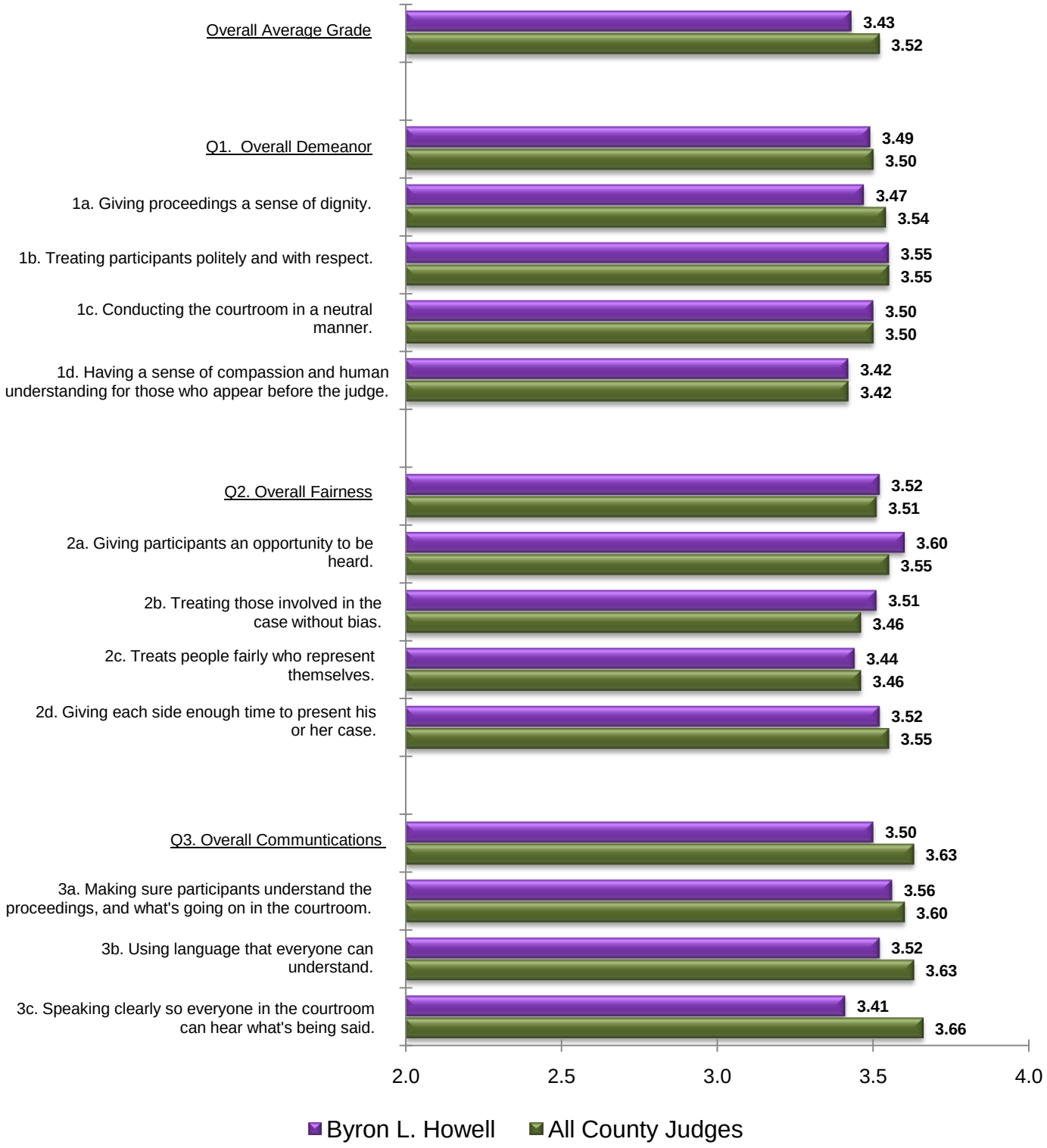
[Percentages including undecided responses.]

Strongly recommend retain	65%	75%
Somewhat recommend retain	16%	8%
Undecided or Don't Know	14%	9%
Somewhat recommend not retain	2%	3%
Strongly recommend not retain	2%	6%
Total Retain	81%	83%
Undecided/Don't Know	14%	9%
Total Not Retain	4%	9%

Judge Byron L. Howell

Survey of Non-Attorneys Regarding Trial Judges

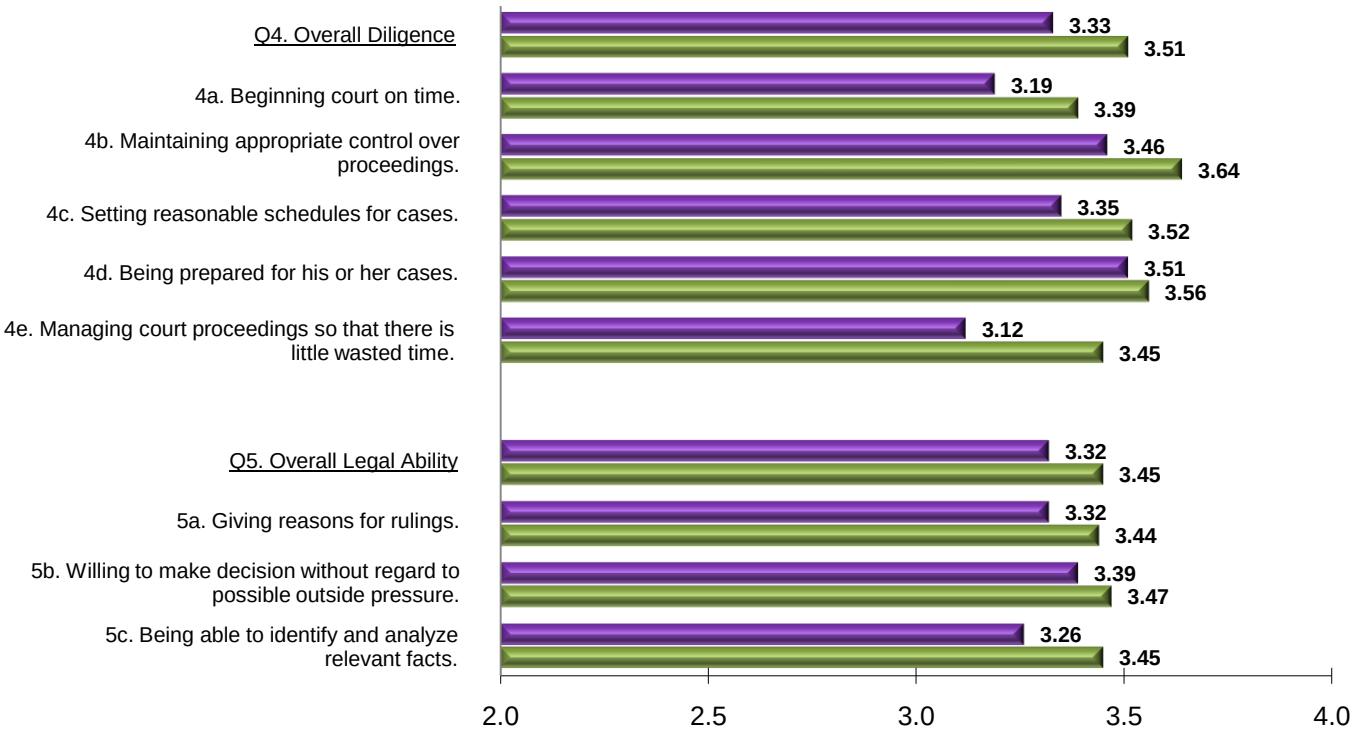
Average Grades



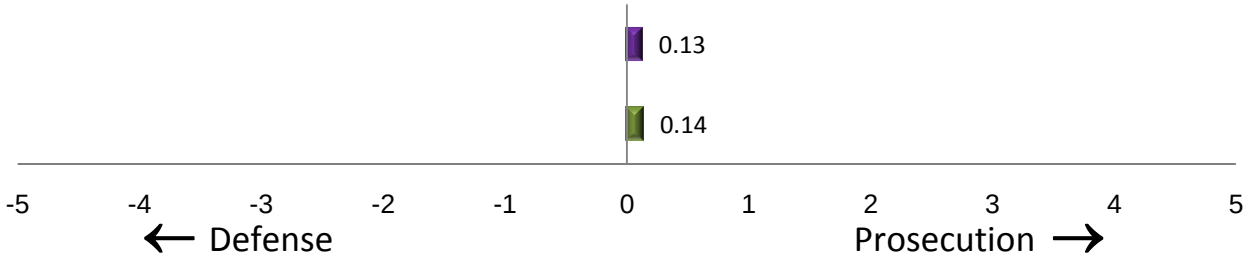
Judge Byron L. Howell

Survey of Non-Attorneys Regarding Trial Judges

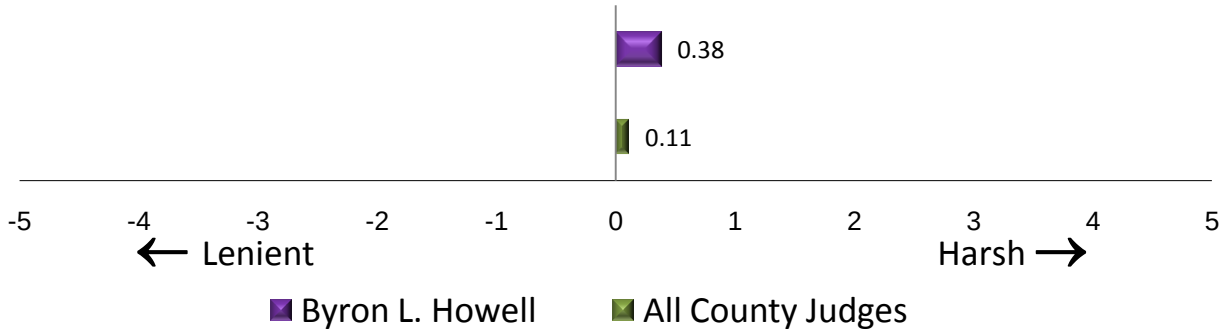
Average Grades



Q6 Biased in favor of prosecution/defense.



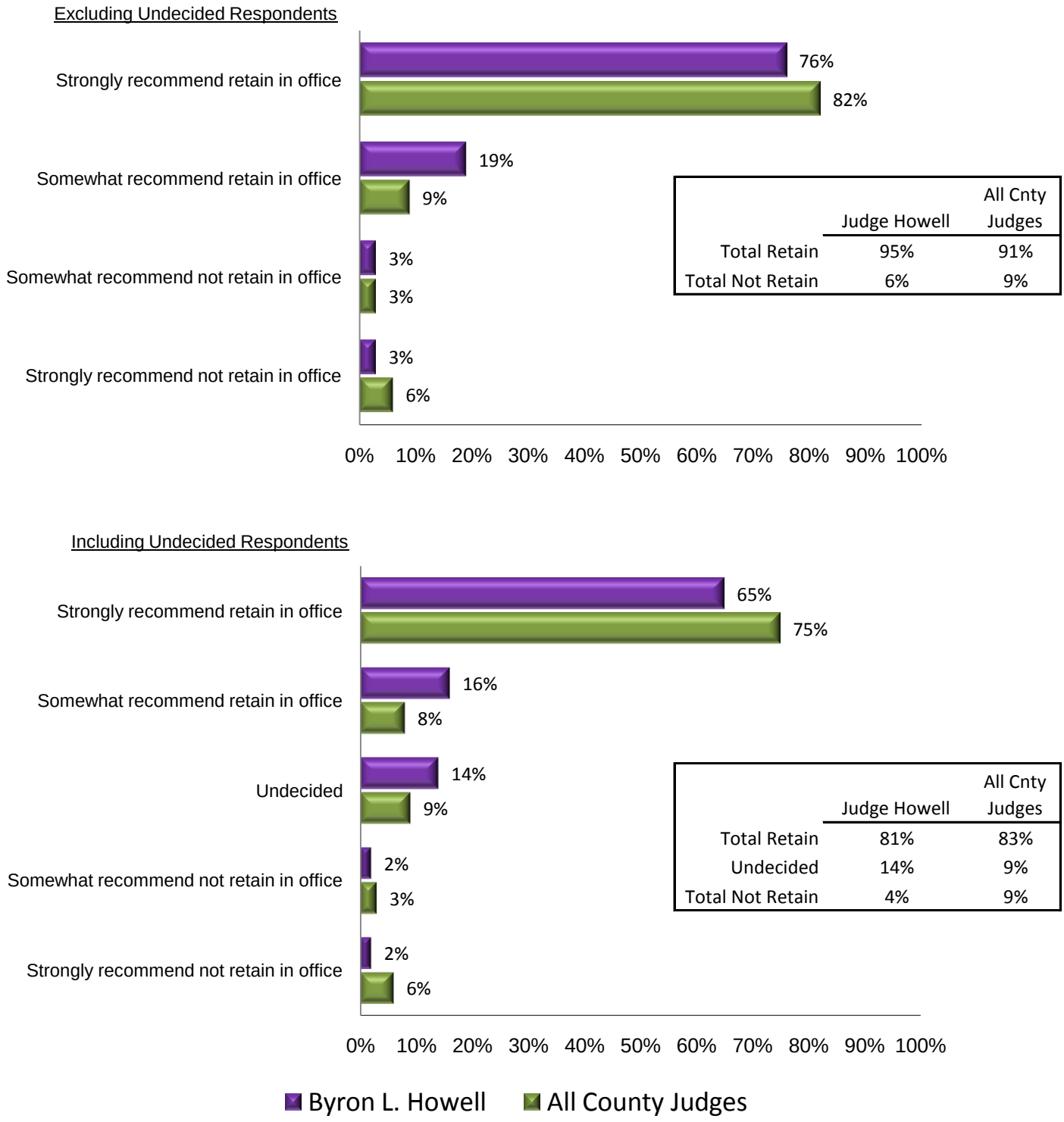
Q7 Lenience or Harshness in Sentencing.



Judge Byron L. Howell

Survey of Non-Attorneys Regarding Trial Judges

Q10. How strongly do you recommend that Judge Howell be retained or not retained in office?



	Judge Howell	All Cnty Judges
Total Retain	95%	91%
Total Not Retain	6%	9%

	Judge Howell	All Cnty Judges
Total Retain	81%	83%
Undecided	14%	9%
Total Not Retain	4%	9%

Methodology

Methodology

The results shown in the 2010 Judicial Performance Survey Report are based on two surveys: The Survey of Attorneys Regarding Trial Judges and the Survey of Non-Attorneys Regarding Trial Judges. Below is a description of the methodology of the two surveys.

I Attorneys Regarding Trial Judges

a. Sample:

Talmey-Drake Research & Strategy received case data with the names of people who had likely been in each judge's courtroom from five primary sources:

- Colorado Judicial Department,
- Colorado District Attorneys' Council
- Denver County Courts
- District Attorney's Office, Second Judicial District (Denver)
- District Attorney's Office, Ninth Judicial District

Additional information was provided by the State Public Defender's Office and the District Attorney's Office, 15th Judicial District.

The data from these different data sources are combined, duplicates removed and addresses corrected.

i. **Prior to 2009**, the survey of Attorneys Regarding Trial Judges was conducted using paper questionnaires mailed to the attorneys' offices. A sample of attorneys drawn from the case data were assigned to evaluate judges subject to the following rules applied in the order shown.

1. No attorney would be asked to evaluate the same judge in a 24 month period.
2. If an attorney was eligible to evaluate both a trial judge and an appellate judge, the attorney was assigned to evaluate the appellate judge.
3. If there were several judges the attorney could potentially evaluate, the attorney was assigned the judge with whom he or she had had the most cases during the sampling time frame, or the judge with the smallest sample in order to even out sample sizes among judges.

Attorneys were mailed a questionnaire, and if they did not respond they were sent a reminder postcard followed by a second questionnaire and in some cases a second reminder postcard. Questionnaires were barcoded, and if an attorney mailed back two questionnaires, the second one was deleted from the data file. Attorneys who did not complete the survey after the second request were then telephoned and asked to complete the survey by phone.

ii. **In 2009** the Attorneys Regarding Trial Judges Survey moved from being a paper survey mailed to potential respondents to an online survey. Moving the survey to online permitted asking individual attorneys to evaluate up to five trial judges, and with the exception of the effects of the modified assignment rules 1 through 3 below, it became a survey of all attorneys who had cases before trial judges. Allowing an attorney to evaluate up to five judges, entailed slightly modifying the assignment rules:

1. No attorney would be asked to evaluate the same justice or judge in a 24-month period.
2. If an attorney was eligible to evaluate both a trial judge and an appellate judge, the attorney was assigned to evaluate the appellate judge.
3. If there were more than five judges who could be assigned to the attorney, the attorney was assigned the judges with whom he or she had had the most cases during the sampling time frame, or the judges with the smallest samples in order to even out sample sizes among judges.

Attorneys were first mailed a letter about the online survey to let them know that they would soon receive an email with a link to the survey. The Web address of the survey and a password were included in the letter if the attorney wanted to complete the survey immediately. A week after the first email was sent, a follow-up email was sent. Potential respondents who did not complete the survey after the second email were then telephoned and asked to either complete the survey then by phone, or to please complete it online.

iii. **In 2010** rule #2 above was changed so that an attorney could be asked to evaluate a combination of up to seven trial judges or Court of Appeals judges, if the attorney had had a case before the COA. Attorneys who had cases before the both the Supreme Court and trial judges during the sample time frame were asked to evaluate all seven Supreme Court justices, and not asked to evaluate the trial judges.

The results shown in the 2010 Judicial Performance Survey Report for the Attorneys Regarding Trial Judges survey are based on the combined data collected from January 2005 through early February 2010 [1] for those questions that have been consistently asked during that time period.

Starting in 2010, the Judicial Performance Survey reports are based on a moving average, or rolling sample, of data collected over a period of time equal to the justice's or judge's term of office: ten years for a Supreme Court justice, eight years for a COA judge, six years for a district judge and four years for a county judge. To use a district judge as an example: as survey data is collected it is pooled together for six years. After six years, as new data is added to the judge's survey results in the first quarter of the seventh year, the oldest quarter of data in the pool is deleted.

The current data for all judges only goes back as far as 2005—or the year the judge took the bench—therefore the rolling of the data only affects the county judge sample in the 2010 reports.

[1] The State Commission on Judicial Performance authorized continuous surveying in 2007. Prior to 2007 data was only collected in the odd numbered years before the retention reports were issued. Therefore, while data was gathered in 2005, 2007, 2008 and 2009, and used in this report, there was no data collected in 2006.

b. Questions:

The survey questions asked respondents to use a grade of A, B, C, D, or F to assess the justice or judge's performance on twelve aspects of judicial performance. (See Questionnaire section.) These grades were then converted to a numerical scores where A = 4, B = 3, C = 2, D = 1 and Fail = 0. The A through F scale was chosen because it is almost universally recognized and understood. This makes it easy for respondents to complete their questionnaire, and for the public to interpret the results.

Respondents were also asked if they considered the judge biased toward the defense or prosecution in criminal cases. In a final question, respondents were asked to indicate how strongly they would recommend that the justice or judge be retained or not retained in office.

c. Comments:

In addition to the A through F questions, respondents were also asked what they considered to be the judge's strengths and what they considered to be the judge's weaknesses. By statute these comments are confidential and only provided to the judge and the District Commission on Judicial Performance. They are not released to the public when the rest of the report is released. Before being given to the judge and the Commission, an attempt is made to redact all respondent identifying information from the comments.

Since 2005 there have been changes to the number of comment questions, though the strengths and weaknesses questions have been asked in every survey.

The number to the left of each comment refers to the same attorney respondent in both the strengths section and the weaknesses section.

Most spelling and typographical errors have been fixed, but where the respondent entered a comment in all upper or all lower case, or without punctuation, the comment was not corrected.

d. Analysis:

The Attorneys Regarding Trial Judges section first shows a table of the percentage distribution for each of the A through F questions, including "don't know" responses. The next column to the right shows the judge's average grade for each question. For comparison purposes, averages were also computed for all county judges—including judges who are not eligible to stand for retention in 2010—and are shown in the furthest right column on the page. Tables showing the percentage distribution for all questions for all county judges are located at the end of this methodology section.

The overall question averages are calculated by adding up the averages for each question and dividing by the number of questions.

The next table shows the percentage distribution of the responses to the question about recommending retention. The first column of percentages is for the report-judge and the second column displays the percentages for all county judges. The percentages are shown both including and excluding "don't know/undecided" responses.

The next page displays the question averages in horizontal bar-graph form. The percentage distribution to the retention question is then presented in the graph on the next page.

The third part of the Attorneys Regarding Trial Judges section of the report lists the comments the attorney made about the judge's strengths and weaknesses.

e. Cooperation Rate:

The overall response rate for the Attorneys Regarding Trial Judges Survey is calculated as the number of completed survey-evaluations divided by the number of possible evaluations. An equivalent response rate for an individual judge is computed as the number of completed survey-evaluations for that judge divided by the number of possible evaluations that could have been completed for the judge.

From 2005 to 2010 a total of 7,796 attorneys were asked to participate in the Attorneys Regarding Trial Judges Survey and on average to evaluate 4.3 judges each—a total of 33,257 potential attorney evaluations. A total of 4,986 attorneys responded (64.0%) with one or more survey evaluations, and the average number of judges evaluated per attorney was 2.5 .

II Non-Attorneys Regarding Trial Judges

a. <u>Sample:</u>

Talmey-Drake Research & Strategy received case data with the names of non-attorneys who had likely been in each judge's courtroom from five primary sources:

- Colorado Judicial Department,
- Colorado District Attorneys' Council
- Denver County Courts
- District Attorney's Office, Second Judicial District (Denver)
- District Attorney's Office, Ninth Judicial District

The data from these different data sources are combined, duplicates removed and addresses corrected.

In addition to non-attorneys who had likely been in the judge's courtroom, names of court employees, including probation officers, were added to the non-attorney sample.

Depending on the number of names available to be sampled for each judge, a random sample was drawn if the quantity of potential respondents was large. On the other hand, if the count of possible respondents was small, all potential respondents were included in the sample. Where a person had been in more than one judge's courtroom, the selection criteria for which judge he or she would be sent a questionnaire was generally for the judge in whose courtroom the potential respondent had been in most often.

Each person whose name was sampled for the Non-Attorney Survey was mailed an initial postcard informing the recipient that he or she would be receiving a questionnaire. Two to three weeks after the post card was mailed, the potential respondent was sent a personalized introductory letter and a questionnaire with a postage-paid return envelope. If the person did not respond, a second questionnaire and letter were sent approximately four weeks later. Questionnaires are barcoded, and if a respondent mailed back two questionnaires, the second one was deleted from the data file.

Starting in 2010, non-attorney section of the Judicial Performance Survey reports are based on a moving average, or rolling sample, of data collected over a period of time equal to the judge's term of office: six years for a district judge and four years for a county judge. To use a district judge as an example: as survey data is collected it is pooled together for six years. After six years, as new data is added to the judge's survey results in the first quarter of the seventh year, the oldest quarter of data in the pool is deleted.

The current data for all judges only goes back as far as 2005—or the year the judge took the bench—therefore the rolling of the data only affects the county judge sample in the 2010 reports. [2]

b. <u>Questions:</u>

The survey questions asked respondents to use a grade of A, B, C, D, or F to assess the justice or judge's performance on twelve aspects of judicial performance (See Questionnaire section.) These grades were then converted to a numerical scores where A = 4, B = 3, C = 2, D = 1 and Fail = 0. The A through F scale was chosen because it is almost universally recognized and understood. This makes it easy for respondents to complete their questionnaire, and for the public to interpret the results.

Respondents were also asked if they considered the judge biased toward the defense or prosecution in criminal cases. In a final question, respondents were asked to indicate how strongly they would recommend that the justice or judge be retained or not retained in office.

A copy of the questionnaire is included in the last section of this report.

[2] The State Commission on Judicial Performance authorized continuous surveying in 2007. Prior to 2007 data was only collected in the odd numbered years before the retention reports were issued. Therefore, while data was gathered in 2005, 2007, 2008 and 2009, and used in this report, there was no data collected in 2006.

c. Analysis:

The Non-Attorneys Regarding Trial Judges section first shows a table of the percentage distribution for each of the A through F questions, including "don't know" responses. The next column to the right shows the judge's average grade for each question. For comparison purposes, averages were also computed for all county judges—including judges who are not eligible to stand for retention in 2010—and are shown in the furthest right column on the page. Tables showing the percentage distribution for all questions for all county judges are located at the end of this methodology section.

The overall question averages are calculated by adding up the averages for each question and dividing by the number of questions.

The next table shows the percentage distribution of the responses to the questions about prosecution or defense bias and recommending retention. The first column of percentages is for the report-judge and the second column displays the percentages for all county judges. The percentages for the retention question are shown including and excluding "don't know/undecided" responses.

The next page displays the question averages in horizontal bar-graph form. The percentage distribution of the prosecution-defense bias and retention questions are then presented in the graph on the next page.

The third part of the Non-Attorneys Regarding Trial Judges section of the report lists the comments the attorney made about the judge's strengths and weaknesses.

d. Comments:

In addition to the A through F questions, non-attorney respondents were asked what they considered to be the judge's strengths and what they considered to be the judge's weaknesses. By statute these comments are confidential and only provided to the judge and the District Commission on Judicial Performance. They are not released to the public when the rest of the report is released. Before being given to the judge and the Commission, an attempt is made to redact all respondent identifying information from the comments.

Since 2005 there have been changes to the number of comment questions, though the strengths and weaknesses questions have been asked in every survey.

The number to the left of each comment refers to the same attorney respondent in both the strengths section and the weaknesses section.

e. Cooperation Rate:

The estimated cooperation rate for the Non-attorney Survey is calculated as the number of completed questionnaires divided by the number of eligible respondents who actually received a questionnaire. The following table shows the total number of questionnaires mailed, completed, non-responses and refusals, undeliverables and other responses. The table presents the estimated overall cooperation rate as well as the cooperation rate by the different types of respondents. The true cooperation rates are likely higher than shown because of the percentage of people who were mailed questionnaires about judges who they had not observed. This is due, in part, to many cases being disposed of without the parties having appeared in court, as well as in the case of law enforcement, the data includes all those who were subpoenaed for a case, not just those who appeared.

A table of the response counts by respondent type for Judge Howell is shown below, and on the next page is a table of the overall cooperation rates for both the attorney and non-attorney regarding trial judges surveys for all county judges.

Judge Byron L. Howell

Judge Response Counts by Type of Respondent

Role Type	*Total Sent*	*No Response*	*Undeliverable/ Not Applicable*	*Other Non-Responses*	*Completes*	*Coop Rate*
Attorneys						
Criminal						
District Attorneys	67	54	1	0	12	18.2%
Defense Attorneys	62	50	0	0	12	19.4%
Total Attorneys	129	104	1	0	24	18.8%
Non-attorneys						
Criminal						
Witness	78	44	29	4	1	2.0%
Law Enforcement	66	47	11	5	3	5.5%
Defendant	262	144	94	5	19	11.3%
Jurors	204	114	14	7	69	36.3%
Employees	3	1	0	1	1	33.3%
Total Non-attorneys	613	350	148	22	93	20.0%
Grand Total:	**742**	**454**	**149**	**22**	**117**	**19.7%**

Total Response Counts by Type of Respondent for All County Judges						
	Total Sent	No Response	Undeliverable/ Not Applicable	Other Non-responses	Completes	Cooperation Rate
Attorney Evaluations						
Criminal						
District Attorneys	1275	876	39	2	358	29.0%
Defense Attorneys	5161	3380	119	9	1653	32.8%
Other Attorneys Crmnl	24	10	6	0	8	44.4%
Civil						
Attorneys for Litigants	1440	812	73	2	553	40.5%
Other Attorneys Civil	660	431	36	1	192	30.8%
Attorneys, Unknown Role	26	9	6	0	11	55.0%
Total Attorneys	8586	5518	279	14	2775	33.4%
Non-attorneys						
Criminal						
Law Enforcement	4952	2734	1069	81	1068	28.1%
Defendant	26197	14235	9044	287	2631	15.6%
Victim	238	163	68	4	3	1.8%
Witness	2737	1497	815	111	314	17.3%
Other	1604	976	436	17	175	15.2%
Civil						
Litigant	7606	4092	1996	111	1407	25.6%
Witness	413	247	78	7	81	24.7%
Other	104	74	17	0	13	14.9%
Total Non-attorneys	43851	24018	13523	618	5692	18.8%
Others						
Appellate Judges	29	2	0	0	27	93.1%
Jurors	10350	4609	590	201	4950	51.8%
Employees	277	119	36	29	93	43.9%
Total Other	10627	4728	626	230	5043	50.4%
Total	63064	34264	14428	862	13510	27.8%

Projectability

Most surveys seen by the public are surveys that are intended to be projectable, that is the results from the sample of people surveyed can be used to estimate a percentage or value of the population sampled with a known probability of error. For example, a pre-election poll of 500 likely Colorado voters is used to estimate the percentage of voters who will vote for Candidate A versus Candidate B on election day, plus or minus some number of percentage points. The plus or minus amount is usually what is known as the 95%-confidence interval (the known probability of error), or what the media often refers to as the margin-of-error.

None of the two surveys that make up this report, Attorneys Regarding Trial Judges, and the Non-Attorneys Regarding Trial Judges, are projectable with a known probability of error because the results are calculated from a self-selecting sample that is self-selecting based on the content and subject matter of the survey. In other words, the potential respondent knows the purpose and content of the survey, and based on that, decides whether to respond to the survey.

While projectability within a known probability of error is a highly desirable attribute of a survey, it is often not feasible to achieve. Commercial market research often uses nonprojectable (and small) samples-the most well known of which are for focus groups. Moreover, the federal courts have long accepted, and do not expect, projectable samples for market confusion surveys used in trademark litigation. In other words, one can still use the results of the Judicial Performance Evaluation Survey to estimate how everyone who has observed a justice or judge in the courtroom would grade him or her, just not with a known probability of error.

The Judicial Performance Evaluation Survey is a valuable means, perhaps the only practical means, for the Judicial Performance Commissions to have a summary of structured interviews with a number of people who have courtroom familiarity with the judge being evaluated, and who most often - albeit not always - are responding out of a desire to improve the performance of our state's judicial system.

Survey of Attorneys Regarding Trial Judges

All County Judges Sample Size = 2775	A	B	C	D	Fail	DK/NA	Average Grade
1. Case Management:							
1a. Promptly issuing a decision on the case after trial.	49%	18%	6%	2%	1%	25%	3.49
1b. Maintaining appropriate control over proceedings.	61%	24%	9%	3%	2%	2%	3.43
1c. Promptly ruling on pre-trial motions.	45%	21%	8%	3%	1%	22%	3.37
1d. Setting reasonable schedules for cases.	56%	24%	9%	4%	2%	6%	3.37
						Overall Case Management	3.42
2. Application and Knowledge of Law:							
2a. Being able to identify and analyze relevant facts.	53%	25%	11%	5%	2%	4%	3.26
2b. Basing decisions on evidence and arguments.	46%	23%	12%	6%	4%	9%	3.13
2c. Willing to reconsider error in fact or law.	38%	19%	10%	6%	4%	23%	3.04
2d. Issuing consistent sentences when the circumstances are similar.	44%	23%	9%	4%	3%	17%	3.24
						Overall Application and Knowledge of Law	3.17
3. Communications:							
3a. Making sure all participants understand the proceedings.	66%	21%	7%	2%	1%	2%	3.52
3b. Providing written communications that are clear, thorough and well reasoned.	39%	18%	8%	4%	2%	28%	3.24
						Overall Communications	3.38
4. Demeanor:							
4a. Giving proceedings a sense of dignity.	64%	21%	8%	3%	3%	1%	3.42
4b. Treating parties with respect.	65%	18%	8%	5%	3%	1%	3.38
4c. Conducting his/her courtroom in a neutral manner.	58%	20%	10%	7%	4%	1%	3.23
4d. Consistently applying laws and rules.	54%	22%	10%	5%	3%	6%	3.24
						Overall Demeanor	3.32
5. Diligence:							
5a. Using good judgment in application of relevant law and rules.	51%	24%	11%	6%	4%	4%	3.18
5b. Doing the necessary homework and being prepared for his/her cases.	50%	23%	10%	4%	3%	10%	3.26
5c. Being willing to handle cases on the docket even when they are complicated and time consuming.	51%	17%	8%	3%	2%	19%	3.37
						Overall Diligence	3.27
						Overall Average Grade:	**3.30**

Survey of Attorneys Regarding Trial Judges

All County Judges Sample Size = 2775	Average Grade

Would you say the judge is:

Very biased in favor of the prosecution	10%
Somewhat biased in favor of the prosecution	29%
Completely neutral	48%
Somewhat biased in favor of the defense	6%
Very biased in favor of the defense	2%
Don't know or not sure	5%

8. How strongly do you recommend that the Judge be retained in office, or not be retained in office?

[Percentages excluding undecided responses.]

Strongly recommend retain	71%
Somewhat recommend retain	16%
Somewhat recommend not retain	6%
Strongly recommend not retain	7%
Total Retain	87%
Total Not Retain	13%

[Percentages including undecided responses.]

Strongly recommend retain	67%
Somewhat recommend retain	15%
Undecided or Don't Know	5%
Somewhat recommend not retain	6%
Strongly recommend not retain	7%
Total Retain	82%
Undecided/Don't Know	5%
Total Not Retain	13%

Survey of Non-Attorneys Regarding Trial Judges

All County Judges Sample Size = 10735	A	B	C	D	Fail	DK/NA	Average Grade
1. Demeanor:							
1a. Giving court proceedings a sense of dignity.	70%	19%	6%	2%	2%	1%	3.54
1b. Treating participants in the case politely and with respect.	74%	15%	5%	3%	3%	1%	3.55
1c. Conducting court in a neutral manner.	71%	16%	5%	3%	4%	1%	3.50
1d. Having a sense of compassion and human understanding for those who appear before the court.	66%	18%	6%	3%	4%	2%	3.42
					Overall Demeanor		3.50
2. Fairness:							
2a. Giving participants an opportunity to be heard.	73%	16%	5%	3%	3%	2%	3.55
2b. Treating those involved in the case without bias.	70%	15%	5%	3%	5%	3%	3.46
2c. Treating fairly people who represent themselves.	51%	11%	4%	2%	4%	28%	3.46
2d. Giving each side enough time to present his or her case.	70%	15%	5%	2%	3%	5%	3.55
					Overall Fairness		3.51
3. Communications:							
3a. Making sure participants understand the proceedings, and what is going on in the courtroom.	74%	15%	5%	2%	2%	1%	3.60
3b. Using language that everyone can understand.	74%	17%	5%	1%	1%	1%	3.63
3c. Speaking clearly so everyone in the courtroom can hear what is being said.	77%	15%	4%	1%	1%	1%	3.66
				Overall Communications			3.63
4. Diligence:							
4a. Beginning court on time	61%	22%	8%	3%	3%	3%	3.39
4b. Maintaining appropriate control over proceedings.	75%	15%	5%	1%	1%	2%	3.64
4c. Setting reasonable schedules for cases.	61%	17%	5%	2%	2%	13%	3.52
4d. Being prepared for cases.	68%	16%	5%	2%	2%	7%	3.56
4e. Managing court proceedings so that there is little wasted time.	64%	21%	7%	3%	3%	3%	3.45
					Overall Diligence		3.51
5. Application of Law:							
5a. Giving reasons for rulings.	63%	17%	6%	3%	3%	8%	3.44
5b. Willing to make decisions without regard to possible outside pressure.	58%	13%	4%	2%	4%	18%	3.47
5c. Being able to identify and analyze relevant facts.	65%	15%	5%	3%	4%	8%	3.45
				Overall Application of Law			3.45
				Overall Average Grade:			**3.52**

Survey of Non-Attorneys Regarding Trial Judges

All County Judges

Sample Size = 10735

	Average Grade

6. How biased do you think the Judge is toward the defense or prosecution?

[Please see the questionnaire at the end of report for question wording.]

Biased in favor of the prosecution total	14%
Competely neutral	78%
Biased in favor of the defense total	8%
Average	0.14

7. How lenient or harsh do you think the sentences generally handed down by Judge are?

[Please see the questionnaire at the end of report for question wording.]

Harsh sentencing total	13%
Competely neutral	74%
Lenient sentencing total	12%
Average	0.11

10. How strongly do you recommend that the Judge be retained or not retained in office?

[Percentages excluding undecided responses.]

Strongly recommend retain	82%
Somewhat recommend retain	9%
Somewhat recommend not retain	3%
Strongly recommend not retain	6%
Total Retain	91%
Total Not Retain	9%

[Percentages including undecided responses.]

Strongly recommend retain	75%
Somewhat recommend retain	8%
Undecided or Don't Know	9%
Somewhat recommend not retain	3%
Strongly recommend not retain	6%
Total Retain	83%
Undecided/Don't Know	9%
Total Not Retain	9%

Questionnaires

Colorado Judicial Performance
Attorneys Regarding Trial Judges Survey Questions

_ Which of the following types of cases have you observed Judge (Last Name)'s performance? Please circle all that apply. *(Only respondents who indicate they have observed the judge in "criminal other than traffic" cases will be asked question 2c and question 6.)*

Civil 1
Criminal other than traffic 2
Traffic 3
Domestic 4
Juvenile 5
Probate 6
Other 9

1. Case Management:

a.	Promptly issuing a decision on the case after trial.	A	B	C	D	F	DK/NS
b.	Maintaining appropriate control over proceedings.	A	B	C	D	F	DK/NS
c.	Promptly ruling on pre-trial motions.	A	B	C	D	F	DK/NS
d.	Setting reasonable schedules for cases.	A	B	C	D	F	DK/NS

2. Application and Knowledge of Law:

a.	Being able to identify and analyze relevant facts.	A	B	C	D	F	DK/NS
b.	Basing decisions on evidence and arguments.	A	B	C	D	F	DK/NS
c.	Willing to reconsider error in fact or law.	A	B	C	D	F	DK/NS
d.	*[Criminal only]* Issuing consistent sentences when the circumstances are similar.	A	B	C	D	F	DK/NS

3. Communications:

a.	Makings sure all participants understand the proceedings.	A	B	C	D	F	DK/NS
b.	Providing written communications that are clear, thorough and well reasoned.	A	B	C	D	F	DK/NS

4. Demeanor:

a.	Giving proceedings a sense of dignity.	A	B	C	D	F	DK/NS
b.	Treating participants with respect.	A	B	C	D	F	DK/NS
c.	Conducting his/her courtroom in a neutral manner.	A	B	C	D	F	DK/NS
d.	Consistently applying laws and rules.	A	B	C	D	F	DK/NS

5. Diligence:

a.	Using good judgment in application of relevant law and rules.	A	B	C	D	F	DK/NS
b.	Doing the necessary "homework" and being prepared for his/her cases.	A	B	C	D	F	DK/NS
c.	Being willing to handle cases on the docket even when they are complicated and time consuming.	A	B	C	D	F	DK/NS

Having observed Judge (Last Name) in a criminal case, would you say the judge is: *(This question is asked only if respondent indicated at the beginning of the survey he/she observed the judge in a criminal case.)*

Very biased in favor of the prosecution 1
Somewhat biased in favor of the prosecution 2
Completely Neutral 3
Somewhat biased in favor of the defense..... 4
Very biased in favor of the defense..... 5
Don't Know/Not Sure..... 9

6. What would you say are Judge (*Last Name*)'s strengths?

_____
_____
_____

7. What would you say are Judge (*Last Name*)'s weaknesses?

_____
_____
_____

8. Keeping in mind your responses to each of the previous questions, how strongly do you recommend that Judge (Last Name) be retained in office, or not retained in office?

Strongly recommend he be retained in office..... 5
Somewhat recommend he be retained in office..... 4
Undecided or don't know enough to make recommendation..... 3
Somewhat recommend he not be retained in office..... 2
Strongly recommend he not be retained in office 1

9. And what would you say are Judge ***[Last Name]***'s weaknesses?

_____
_____
_____
_____
_____
_____

10. Keeping in mind your responses to each of the previous questions, how strongly do you recommend that Judge ***[Last Name]*** be retained in office, or not retained in office?

Strongly recommend he/she be retained in office	5
Somewhat recommend he/she be retained in office	4
Undecided or don't know enough to make recommendation	3
Somewhat recommend he/she not be retained in office	2
Strongly recommend he/she not be retained in office	1

Thank you for taking the time to complete this questionnaire. Please place it in the self-addressed, postage-paid envelope provided and place it in the mail. Your participation in this survey is very much appreciated.

Commission on Judicial Performance

Evaluation of
JUDGE [FULL NAME]

If we have made a mistake and you either were not in Judge *[Last Name]*'s courtroom in the past 18 months, or you feel that you do not have sufficient experience with Judge *[Last Name]* to have an opinion the judge's judicial performance, please just return this questionnaire, unanswered, in the enclosed postage-paid envelope, to stop any further requests to evaluate Judge *[Last Name]*.

Using a grade scale, where an "A" is excellent along with B, C, D or F for fail, please grade the judge on the following. (If you feel that you don't have experience with the judge in a specific area, or just don't know, please circle the number corresponding to "Don't Know/Not Applicable"—DK/NA).

1. Demeanor:	**A**	**B**	**C**	**D**	**F**	**DK N/A**
a. Giving court proceedings a sense of dignity.	4	3	2	1	0	9
b. Treating participants in the case politely and with respect.	4	3	2	1	0	9
c. Conducting his/her courtroom in a neutral manner.	4	3	2	1	0	9
d. Having a sense of compassion and human understanding for those who appear before him/her.	4	3	2	1	0	9

2. Fairness:	A	B	C	D	F	DK N/A
a. Giving participants an opportunity to be heard.	4	3	2	1	0	9
b. Treating those involved in the case without bias.	4	3	2	1	0	9
c. Treating fairly people who represent themselves.	4	3	2	1	0	9
d. Giving each side enough time to present his or her case.	4	3	2	1	0	9

3. Communications:	A	B	C	D	F	DK N/A
a. Makings sure participants understand the proceedings, and what's going on in the courtroom.	4	3	2	1	0	9
b. Using language that everyone can understand.	4	3	2	1	0	9
c. Speaking clearly so everyone in the courtroom can hear what's being said.	4	3	2	1	0	9

4. Diligence:	A	B	C	D	DK F	N/A
a. Beginning court on time.	4	3	2	1	0	9
b. Maintaining appropriate control over proceedings.	4	3	2	1	0	9
c. Setting reasonable schedules for cases.	4	3	2	1	0	9
d. Being prepared for his/her cases.	4	3	2	1	0	9
e. Managing court proceedings so that there is little wasted time.	4	3	2	1	0	9

5. Application of Law:	A	B	C	D	F	DK N/A
a. Giving reasons for rulings.	4	3	2	1	0	9
b. Willing to make decision without regard to possible outside pressure.	4	3	2	1	0	9
c. Being able to identify and analyze relevant facts.	4	3	2	1	0	9

6. ***[If you were in [Last Name]'s courtroom during a criminal case or cases please answer this question, otherwise skip to the next question.]*** On the scale below, please indicate by circling the appropriate number how biased you think Judge ***[Last Name]*** is toward the defense or the prosecution. If you feel Judge ***[Last Name]*** is completely unbiased, circle "0."

Bias toward Defense — **Completely Neutral** — **Bias toward Prosecution**

5 4 3 2 1 0 1 2 3 4 5

7. ***[If you were in [Last Name]'s courtroom during a criminal case or cases please answer this question, otherwise skip to the next question.]*** On the scale below, please indicate by circling the appropriate number how lenient or how harsh you think the sentences generally handed down by ***[Last Name]*** are. If you feel Judge ***[Last Name]*** generally hands down appropriate sentences, circle "0."

Sentences Too Light — **Appropriate Sentences** — **Sentences Too Harsh**

5 4 3 2 1 0 1 2 3 4 5

Though your name will never be associated with your answers, because the judge will see a typed transcript of the comments that you and others write, it is important that you do not include information in the comments below that would unintentionally identify you as the author.

8. What would you say are Judge ***[Last Name]***'s strengths?

_____
_____
_____
_____
_____
_____

Continued on Back Page